1	ORDINANCE NO. 2022-679
2 3 4 5 6 7	An ordinance of the City of Gainesville, Florida, amending the Land Development Code (Chapter 30 of the City of Gainesville Code of Ordinances) relating to residential density bonuses and the provision of affordable housing, as more specifically described in this ordinance; providing directions to the codifier; providing a severability clause; providing a repealing clause; and providing an immediate effective date.
8 9	WHEREAS, the City of Gainesville, Florida, is a duly constituted municipality having such power
10	and authority conferred upon it by the Florida Constitution and the Municipal Home Rule Powers
11	Act; and
12	WHEREAS, the Municipal Home Rule Powers Act, Chapter 166, Florida Statutes, secures for
13	municipalities the broad exercise of home rule powers granted by Article VIII, Section 2 of the
14	Florida Constitution, including the exercise of any power for municipal purposes not expressly
15	prohibited by law; and
16	WHEREAS, Sections 163.3167 and 163.3177(1), Florida Statutes, requires the City of Gainesville
17	to maintain a Comprehensive Plan to guide the future development and growth of the city by
18	providing the principles, guidelines, standards, and strategies for the orderly and balanced future
19	economic, social, physical, environmental, and fiscal development of the city; and
20	WHEREAS, the City of Gainesville is required by Section 163.3202, Florida Statutes, to adopt or
21	amend and enforce land development regulations that are consistent with and implement the
22	Comprehensive Plan, and that are combined and compiled into a single land development code
23	for the city (the City of Gainesville's Land Development Code is Chapter 30 of the Code of
24	Ordinances); and
25	WHEREAS, this ordinance, which was noticed as required by law, will amend the text of the Land
26	Development Code as described herein; and 1

27 WHEREAS, the City Plan Board, which acts pursuant to the authority granted in Section 4.02 of 28 the Charter Laws of the City of Gainesville and which acts as the Local Planning Agency pursuant 29 to Section 163.3174, Florida Statutes, held a public hearing on October 26, 2023, and voted to make a recommendation to the City Commission regarding the subject of this ordinance; and 30 31 WHEREAS, at least ten days' notice has been given once by publication in a newspaper of general 32 circulation notifying the public of this proposed ordinance and of public hearings in the City Hall Auditorium located on the first floor of City Hall in the City of Gainesville; and 33 34 **WHEREAS**, public hearings were held pursuant to the notice described above at which hearings 35 the parties in interest and all others had an opportunity to be and were, in fact, heard; and 36 WHEREAS, the City Commission finds that the Land Development Code text amendment 37 described herein is consistent with the City of Gainesville Comprehensive Plan. NOW, THEREFORE, BE IT ORDAINED BY THE CITY COMMISSION OF THE CITY OF GAINESVILLE, 38 39 FLORIDA: 40 SECTION 1. Section 30-2.1 of the Land Development Code is amended to add the following 41 definitions. Except as amended herein, the remainder of Section 30-2.1 remains in full force and effect 42 Sec. 30-2.1. – Definitions. 43 Affordable housing means residential housing that is restricted to and affordably priced, 44 meaning no more than 30 percent of household income is spent on housing, for occupancy by 45 households whose combined annual income for all members does not exceed 80 percent of the 46 most current Area Median Income published by the United States Department of Housing and 47 Urban Development (HUD) for the City of Gainesville Metropolitan Statistical Area (MSA). 48 49 50 Area Median Income or AMI means the most current median income by household size for the 51 City of Gainesville Metropolitan Statistical Area (MSA) as published by the United States 52 Department of Housing and Urban Development (HUD). 53

- 54 **SECTION 2.** Section 30-4.18 of the Land Development Code is deleted in its entirety as follows.
- 55 The numbering of Section 30-4.18 will be reserved.

56 Sec. 30 4.18. Density bonus points.

- 57 Development criteria described in the density bonus points manual, when met, shall allow
- 58 increases in development intensity based upon the limits in this section. These increases in
- 59 intensity shall be allowed should a developer propose to undertake a project that will result in a
- development sensitive to the unique environmental and developmental needs of the area. For
 each criterion met by the developer, certain points shall be credited to the project. Those points,
- 62 calculated in accordance with the Density Bonus Points Manual, shall determine the maximum
- 63 allowable density.

RMF-6		RMF-7		RMF-8		
Points	Max. residential density (du/ac)	Points	Max. residential density (du/ac)	Points	Max. residential density (du/ac)	
θ	10	0	14	0	20	
26	11	20	15	16	21	
52	12	39	16	30	22	
79	13	59	17	46	23	
108	14	79	18	59	24	
138+	15	98	19	75	25	

64 Table V-6: Permitted Density Using Density Bonus Points

65

66

67

68 **SECTION 3.** Section 30-4.9 of the Land Development Code is amended as follows.

69 Sec. 30-4.9. – Development bonus system.

A. Available bonuses. In accordance with this section and up to the limit allowed with bonuses
 as specified for the applicable zoning district, development projects may be eligible for: 1)
 additional building stories and the corresponding increase in overall building height; and 2)
 increased residential density. The bonus may be approved based on the provision of certain
 development improvements that exceed the minimum standards of this article, as follows:

75 B. Additional building stories/height.

Usable open space. If a development provides onsite usable open space that is accessible
 to the public (minimum size of 20' × 20'), additional building square footage above the
 number of stories allowed by right (and up to the maximum allowed by bonus) may be
 provided according to the following formula:

Square feet of public open space X number of stories allowed by right = additional square feet. If the total additional square footage meets or exceeds 20% of the total development site, one additional story is available. If the total additional square footage meets or exceeds 30% of the total development site, two stories are available.

84 85 Developments receiving a height bonus must provide at least one form of open space from the figures and associated standards below:

Green	
A green is an open space for unstructured recreation. Greens consist of lawns, trees, paths, benches, and open shelters, all informally arranged. 1. Greens may be spatially defined by landscaping rather than building frontages. 2. Greens must front on at least two streets.	
SquareA square is an open space for recreation and civic purposes consisting of paths, lawns, and trees, all formally arranged. A square is spatially defined by abutting streets and building frontages.1. Squares shall be located at the intersections of important thoroughfares.2. Squares must front on at least 3 streets.3. Façades facing the square should have at least 40% of their first floor's primary façade in transparent windows.	
 Plaza An open space for commercial and civic purposes consisting primarily of paved surfaces. A plaza is spatially defined by building frontages. 1. Plazas should be located at the intersection of important streets. 2. Plazas must front on at least one street. 3. Façades facing the plaza should have at least 40% of their first floor's primary façade in transparent windows. Playground 	
A fenced open space designed and equipped for the recreation of children.	

 Playgrounds shall be located within ¼ mil surrounding neighborhoods. Playgrounds may be freestanding or located within parks and greens. 	
 Pocket Plaza A formal open space available for civic purposes and commercial activities. Pocket Plazas are typically hardscaped and include landscaping in lawns or permanent planters. 1. Pocket plazas should be located on side streets. 2. Pocket Plazas must front on at least one street. 3. Pocket Plazas may be used to provide seating for outdoor cafes or similar publicly accessible gathering space. 	
PromenadeA linear pedestrian open space betweenstreets that extends through successiveblocks. The space largely hardscaped andlined with trees at the edges.1. Promenades must be a minimum of 16'wide.2. Promenades may include outdoor seatingor other similar public amenities.	

- 2. *Tree preservation.* If a development dedicates an area onsite to preserve one or more
 heritage trees, the additional building square footage above the number of stories
 allowed by right (and up to the maximum allowed by bonus) may be provided according
 to the following formula:
- 91 Square feet of tree preservation area X number of stories allowed by right = additional 92 square feet. If the total additional square feet meets or exceeds 20 percent of the total 93 development site, one additional story is available. If the total additional square footage 94 meets or exceeds 30 percent of the total development site, two stories are available.
- Structured parking. If a development provides structured parking, the maximum number
 of bonus stories is available. Additionally, within Within U9 and DT, up to two levels of
 parking that are constructed within a habitable building are not counted as stories for the
 purposes of calculating the total number of stories, provided the footprint of the parking

99 structure falls within 75 percent to 100 percent of the footprint of the habitable floors100 directly above the parking levels.

- 4. *Transit support facilities.* If a development provides onsite facilities, beyond what
 otherwise is required, to serve existing or planned public transit, including but not limited
 to bus bays, super bus stops, bus stations, bus lanes, and park and ride lots, one bonus
 story is available.
- 5. Undergrounding/relocating utility lines. If a development undergrounds overhead utility
 lines beyond what otherwise is required, or relocates existing underground lines in order
 to facilitate the appropriate placement of street trees or buildings along streets, up to
 two stories are available for every street segment completed (from intersection to
 intersection); one story is available for the undergrounding/relocation of utilities along
 the street frontage of the development.
- 6. Provision of affordable housing. One story is available for providing at least five percent 111 of the total development units (total calculated including the additional units achieved 112 with height bonus) as affordable housing units reserved for occupancy by eligible 113 households and affordable to households whose household annual income does not 114 exceed 80 percent of the Alachua County median household income, adjusted for 115 household size, as determined by the United States Department of Housing and Urban 116 Development (HUD), and no more than 30 percent of the monthly household income is 117 paid for monthly housing expenses (mortgage and mortgage insurance, property taxes, 118 property insurance and homeowners dues). 119
- 120 Two stories are available for either providing: 1) ten percent of the total development
- 121 units as affordable housing units reserved for occupancy by eligible households and
- 122 affordable to households whose household annual income does not exceed 80 percent of
- the Alachua County median household income, adjusted for household size, as
 determined by HUD, and no more than 30 percent of the monthly household income is
 paid for monthly housing expenses (mortgage and mortgage insurance, property taxes,
 property insurance and homeowners dues); or 2) five percent of the total development
- units as affordable housing units reserved for occupancy by eligible households and
 affordable to households whose household annual income does not exceed 50 percent of
- 129 the Alachua County median household income, adjusted for household size, as 130 determined by HUD, and no more than 30 percent of the monthly household income is 131 paid for monthly housing expenses (mortgage and mortgage insurance, property taxes,
- 132 property insurance and homeowners dues).
- 133 C. Increased residential density.
- 134 1. *Tree preservation*.

RESIDENTIAL DENSITY BONUS											
High Quality Heritage Tree Preservation (fair or better condition):											
Tree DBH	20"—30"	31"—50"	51"—70"	71"+							
Bonus DU/Acre	0.5	1	5	10							

Regulated Tree Cluster Preservation (fair or better condition):								
Number of trees	3—5	6—8	9—11	12+				
in cluster								
Bonus DU/Acre	0.5	1	5	10				

136	The city manager or designee may grant a density bonus for preserving tree clusters that,
137	in his or her discretion, reasonably meet the following standards:

- a. Species within the cluster must be on the Gainesville Tree List.
- b. Trees within a cluster must have a minimum average DBH of 8 inches.
- 140c. Trees within a cluster must be sufficiently spaced as to not have overlapping root141plates.
- 142d. Laurel oaks, water oaks, slash pines, and loblolly pines may not be included as part of143a cluster.
- 2. Affordable housing. The city manager or designee may grant a density bonus for the
 provision of affordable housing units or payment-in-lieu in accordance with division 6 of
 article IV of this chapter.
- D. *Review and approval.* Each request for a bonus is subject to the approval of the city manager
 or designee, based on the criteria outlined above in this section. the criteria used to review
 special use permits, and the following criteria:
- 150 1. The improvement proposed by the applicant provides a significant public benefit in light
 151 of the bonus requested; and
- 152 2. The proposed design, intensity, and any mix of uses relating to the requested bonus will
 153 meet the intent of the transect and will be compatible with the surrounding
 154 neighborhood.
- 155 <u>E. Maximum allowable density bonuses</u>. The total density bonuses available to a development
 156 <u>may not exceed a 50 percent increase over applicable available density by right.</u>
- 157

158 SECTION 4. Section 30-4.13 of the Land Development Code is amended as follows. Except as

amended herein, the remainder of Section 30-4.13 remains in full force and effect.

160 Sec. 30-4.13. Building form standards.

- 161 This section contains the building form standards that determine the location, scale and massing
- 162 of all buildings within the transects.
- 163 Table V-2: Building Form Standards within Transects.

TRANSECT U1 U2 U3 U4 U5 U6 U7 U8 U9 D		U7 U8 U9	U6	115	U4	112		111	TRANSECT
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C. DEVELOPMENT INTENSITY											
Residential	8	15	20	20	75	50 /60	50 /60	60 /80	100 /125	150 /175	
density by											
right /with											
bonus² (max.											
units per acre)											
<u>(density</u>											
bonuses above											
<u>max may be</u>											
<u>available²)</u>											

165 2 = See <u>development</u> bonus system requirements in section 30-4.9 <u>and affordable housing</u>
 166 provision in section 30-4.31.

167

168

169 **SECTION 5.** Section 30-4.17 of the Land Development Code is amended as follows. Except as

amended herein, the remainder of Section 30-4.17 remains in full force and effect.

171 Sec. 30-4.17. Dimensional standards.

172 The following tables contain the dimensional standards for the various uses allowed in each 173 district:

174 Table V-5: Residential Districts Dimensional Standards.

	RSF-1	RSF-2	RSF-3	RSF-4	RC	MH	RMF- 5	RMF- 6	RMF- 7	RMF- 8	
DENSITY/INTENSITY											
Residential density (un	its/acre)										
Min.	None	None	None	None	None	None	None	8 ¹	8 ¹	8 ¹	
Max. by right <u>(density bonuses</u> <u>above max may be</u> <u>available⁹)</u>	3.5	4.6	5.8	8	12	12	12	10	14	20	
With density bonus points	-	-	-	-	-	-	-	See Table V-6	See Table V-6	See Table V-6	

175

176 <u>9 = See development bonus system in section 30-4.9 and affordable housing provision in</u>

177 <u>section 30-4.31.</u>

178

180 SECTION 6. Section 30-4.20 of the Land Development Code is amended as follows. Except as

amended herein, the remainder of Section 30-4.20 remains in full force and effect.

182 Sec. 30-4.20. Dimensional standards.

183 The following tables contain the dimensional standards for the various uses allowed in each 184 district:

Table V-8: Mixed-Use and Nonresidential Districts Dimensional Standards.

		MU-1	MU-2	OR	OF	СР	BUS	BA	BT	W	BI	I-1	I-2
DEM	NSITY/INTENSITY												
	idential density												
	its/acre)									.	1		
	1in. ¹	8	12	None	None	10	None	None	None	8	None	None	None
	1ax. <u>by right</u>	30	30	20	20	30	None	None	None	30	None	None	None
	<u>nsity bonuses</u>												
	<u>ove max may</u>												
	available⁵)												
186													
187	<u>5 = See deve</u>		<u>t bonus</u>	syster	<u>n in se</u>	ctior	<u>30-4.9</u>	and a	affordal	ble h	ousing	provisio	<u>on in</u>
188	section 30-4.3	<u>31.</u>											
189													
190													
191			.	с I			_ .	6					
192	SECTION 7.	A new l	Jivision	6 unde	r Article	? IV	Zoning	of the L	and De	velop	oment C	ode is a	aded
193	as follows:												
194	ARTICLE IV	ZONING											
195													
196	DIVISION 6. –	AFFORD	ABLE H	OUSING	<u>3</u>								
197													
198	Sec. 30-4.29.	– Purpos	<u>e.</u>										
199	The purpose	of this	divisior	<u>n is to</u>	create	e mix	ed-inco	ome af	fordabl	e ho	ousing tl	hrough	new
200	<u>residential de</u>	velopme	nt.										
201													
202	<u>Sec. 30-4.30 –</u>	- Applica	<u>bility.</u>										
203	<u>A. Applicable</u>	develop	oments.	This o	division	арр	lies to	all mul	tiple-fa	mily	dwellin	g reside	<u>ntial</u>
204	<u>developm</u>	ents tha	t create	10 or	more n	ew d	lwelling	units,	includir	ng bu	ut not lir	mited to	<u>the</u>
205	following:	situation	s: an inc	dividual	develo	pmei	nts or a	series o	of devel	opm	ents; coi	nstructio	on of
206	<u>a new str</u>	ucture o	r struct	ures; c	onstruc	tion	of any	additio	ons to a	n ex	isting st	ructure	<u>that</u>
207	<u>results in</u>	an incre	ase in tl	ne tota	l numb	er of	units; a	alterati	ons to a	an ex	<u>kisting</u> st	ructure	<u>that</u>
						9							

208 209	result in an increase in the total number of units; or a change of use that results in an increas in the total number of units.	<u>se</u>
210	B. Exemptions. The following residential developments are exempt from this division.	
211	1. Assisted living facilities (ALFs), community residential homes, and similar uses.	
212 213	 <u>Residential developments within an adopted Planned Development (PD) zonir</u> ordinance. 	<u>1g</u>
214 215	3. <u>Residential developments where the owner/developer and the city have entered into a approved development agreement.</u>	<u>an</u>
216 217 218	<u>4.</u> <u>Residential developments that have either, prior to the effective date of this divisio</u> <u>received approval of a development application or submitted a complete application for <u>development review.</u></u>	
219 220 221 222 223 224 225	5. Residential developments whereby the city manager or designee, in the city manager of designee's sole discretion after analysis of all materials and information provided by the owner/developer and all other relevant materials or information, determines that the costs to the owner/developer for the affordable housing contribution in accordance with this division cannot be fully offset as required by Section 166.04151, Florida Statutes, with the offsets available in Section 30-4.31.	<u>he</u> he th
225	<u>Sec. 30-4.31 – Affordable housing provision.</u>	
227 228 229 230	A. Affordable housing requirement. When any multiple-family dwelling residential developme creates 10 or more new dwelling units, a minimum of 10% of the total number of dwelling units created must be reserved for and legally restricted to affordable housing, as defined this chapter.	ng
231 232 233	B. Affordable housing option. Residential developments that are not subject to the affordable housing requirement of subsection A in this section may voluntarily comply with subsection A and this division to receive the available offsets.	
234 235 236 237	<u>C.</u> <u>Offsets</u> . Developments that provide either affordable housing units in accordance with the section or an affordable housing payment-in-lieu in accordance with Section 30-4.32 will be granted offsets as follows to fully offset all costs to the owner/developer for the affordable housing contribution pursuant to Section 166.04151, Florida Statutes.	<u>be</u>
238 239 240 241 242 243 243 244	<u>1.</u> Density bonus. Developments that provide affordable housing units in accordance wir subsection A (10% of total units at 80% AMI) will be granted a 30% density bonus above the applicable max density available by right. Developments that voluntarily restrict a affordable housing units provided to 50% AMI (10% of total units at 50% AMI) will be granted a 40% density bonus above the applicable max density available by right Developments that voluntarily restrict all affordable housing units provided to 30% AMI (10% of total units at 30% AMI) will be granted a 50% density bonus above the applicable	<u>ve</u> all be nt. VII
245	max density available by right.	<u> </u>

246 247 248 249	For each additional 10 units of affordable housing that a development chooses to provide above the number of units that equals 10% of the total units, the development will be granted an additional 10% density bonus above the applicable max density available by right.		
250 251	The total density bonuses available to a development increase over applicable available density by right.	may not exceed a 50 percent	
252 253 254	<u>2.</u> <u>Other offsets</u> . The city may grant an owner/developer additional offsets, including but not limited to the following, to ensure that all costs to the owner/developer for the affordable housing contribution are fully offset:		
255	i. Expedited application processing.		
256 257	ii. Intermediate level of development review pursua includes only administrative review and no board rev		
258	iii. Up to three additional stories above bonus height.		
259	iv. Reduction of fees that are otherwise required by the	city for the development.	
260 261	v. Flexibility regarding form and design standards in Se 30-4.15, 30-4.17, 30-4.20, and 30-4.21.	ctions 30-4.8, 30-4.13, 30-4.14,	
262 263 264	D. <u>Calculation</u> . Calculations of the number of affordable housin will be based on the total number of dwelling units in the res any density bonus units.		
265 266	E. Affordable housing unit standards. Affordable housing un division must comply with the following standards:	its developed pursuant to this	
267 268	A. Affordable housing units must be provided on-site an residential units.	d integrated with market rate	
269 270 271	B. Affordable housing units must be reasonably dispers development, such that no single building or floor t percentage of affordable housing units.		
272 273 274	C. Affordable housing units must be comparable to the response of unit type, number of bedroom appearance, energy efficiency, and overall quality of constants.	s per unit, quality of exterior	
275 276	D. Affordable housing units must have access to all on-site rate units, including the same access to and enjoyment or		
277 278	E. Affordable housing units must have functionally equivale when parking is provided.	nt parking to market rate units	
279 280 281	F. <u>Affordability period</u> . All affordable housing units provided remain as affordable housing units until the applicable of converted to non-residential use.		

282 283 284 285 286	<u>G.</u>	Legal restriction. Affordable housing units created pursuant to this division must include a legal restriction, as approved by the city, that ensures continued affordability throughout the affordability period. The legal restriction may include a restrictive covenant or other city-approved legal mechanism, which must be submitted to the city for review and approval prior to the issuance of a certificate of occupancy for any unit in the development.		
287 288 289 290	<u>н.</u>	Affordable housing agreement. Owners/developers providing either affordable housing units or an affordable housing payment-in-lieu pursuant to this division must enter into an affordable housing agreement with the city, prior to the city's issuance of any building or development permits, to memorialize the affordable housing provided and offsets received.		
291 292 293 294	<u>I.</u>	<u>Other available density bonuses or offsets</u> . Developments receiving density bonuses or offsets pursuant to this division may also receive other applicable offsets as may be available pursuant to this chapter.		
295	<u>Sec</u>	c. 30-4.32 – Affordable housing payment-in-lieu.		
296 297 298 299 300 301 302 303 303 304 305		Applicability. Owners/developers of residential developments that are subject to the affordable housing requirement of Subsection A in Section 30-4.31, and which demonstrate to the city's sole discretion that providing affordable housing units in the particular development in accordance with this division is either not reasonably practicable or not in the best interests of the public health, safety, and welfare, may provide a payment-in-lieu of providing such units. Relevant factors that the city may consider in determining if an owner/developer may submit a payment-in-lieu include, but are not limited to, whether the applicable development site is in a census tract where most dwelling units available are affordable housing as defined in this chapter.		
306 307 308 309 310		accordance with this section must be reserved in a city fund designated for the exclusive use of aiding the creation of affordable housing units in the city, unless required to be deposited into another fund pursuant to federal or state law.		
311	SEC	CTION 8. It is the intent of the City Commission that the provisions of Sections 1 through 7		
312	oft	this ordinance become and be made a part of the Code of Ordinances of the City of Gainesville,		
313	Flo	rida, and that the sections and paragraphs of the Code of Ordinances may be renumbered or		
314	relettered in order to accomplish such intent.			
315	SEC	CTION 9. If any word, phrase, clause, paragraph, section, or provision of this ordinance or		
316	the	e application hereof to any person or circumstance is held invalid or unconstitutional, such		
		10		
	12 CODE: Words <u>underlined</u> are additions; words stricken are deletions.			

317	finding will not affect the other provisions or applications of this ordinance that can be given		
318	effect without the invalid or unconstitutional p	rovision or application, and to this end the	
319	provisions of this ordinance are declared severable.		
320	SECTION 10. All ordinances or parts of ordinances in conflict herewith are to the extent of such		
321	conflict hereby repealed.		
322	SECTION 11. This ordinance will become effective on the date the Comprehensive Plan		
323	amendment in Ordinance No. 2022-677 becomes effective as provided therein.		
324			
325	PASSED AND ADOPTED this day of	, 2024.	
326			
327		HARVEY L. WARD, JR.	
328		MAYOR	
329 330	Attest:	Approved as to form and legality:	
331	Attest.	Approved as to form and regainty.	
332			
333	KRISTEN J. BRYANT	DANIEL M. NEE	
334	CITY CLERK	CITY ATTORNEY	
335 336	This ordinance passed on first reading this 18th day of July, 2024.		
337	This ordinance passed on second reading this 19th day of September, 2024.		
338			
339			
340			