



City of Gainesville Agenda Item Report

File Number: 2023-523

Agenda Date: July 18, 2024

Department: City Manager

Title: 2023-523 American Rescue Plan Act (ARPA) Quarterly Update (B)

Department: Office of the City Manager

Description: The City Manager's Office will provide an update on the American Rescue Plan Act (ARPA) funded projects.

Fiscal Note: Project and administrative expenses are funded by the Coronavirus State and Local Fiscal Recovery Funds allocated to the City of Gainesville by the American Rescue Plan Act of 2021. The City received its first half of the \$32.4 million allocation (\$16.2 million) on June 14, 2021 and the second tranche on June 16, 2022. Through June 30, 2024, \$15.2 million or 46.8% of the total ARPA grant, has been spent.

Explanation: The following provides an update on the American Rescue Plan Act program through June 30, 2024.

U.S. Treasury Reporting: The City submitted the last quarterly report to the U.S. Treasury on April 30, 2024 and will submit the next report on July 31, 2024. The report will cover activity through June 30, 2024.

Project Updates:

- Attachment A – “City of Gainesville ARPA SLFRF Project Budget vs. Actual through June 30, 2024” provides an overview of the financial activity of the ARPA State and Local Fiscal Recovery Funds (SLFRF) funded projects through June 30, 2024.
- Attachment B – “Aid to Nonprofit Organizations Program Report through July 15, 2024” provides an overview of the financial activity of the nonprofits that received funding under this program with expenditure projections through July 15, 2024.

Affordable Housing

Status: In progress

Housing Manager: The Housing Manager was hired on July 8, 2024.

Down-payment Assistance: To date, eight households have been assisted, totaling \$120,000.

Developer Projects: At the June 15th City Commission meeting, the Commission awarded \$6,350,000 to three developers (Oakview Apartment Phase II, Jessie's Village and Woodland Park Phase 2) to produce 203 new affordable rental units and \$850,000 to two developers (Creekside Commons and NHDC) to produce 17 new affordable homeownership units. Three of the projects have executed subrecipient agreements: Jessie's Village, Woodland Park, and NHDC. The Creekside Commons project was closed.

Oakview Apartment Phase II project:

Joseph Eddy contacted the City to discuss a project named Sunset Phase II (later named Oakview Apartment Phase II) on September 23, 2022. At the time, Mr. Eddy wanted to discuss affordable housing funding opportunities. Staff discussed the suite of funding available to subsidize affordable housing and the restrictions associated with those funding sources. In addition, staff informed Mr. Eddy that the City Commission approved an ARPA set-aside and that a Notice of Funding Availability would be advertised. In the meantime, Mr. Eddy scheduled a first step meeting to discuss the project.

The Notice of Funding Availability was published and an email was sent to registered affordable housing developers, including Mr. Eddy, on February 8, 2023. Mr. Eddy submitted an application and the proposal was recommended for funding, referred to as Oakview Apartments. On June 15, 2023, the City Commission approved the funding recommendation from staff which included this project and it was funded at \$1,785,000. The draft subrecipient agreement was sent to Mr. Eddy for review. Subsequently, he informed the City that he would like for the funding to come in the form of a forgivable loan as opposed to a grant (as advertised in the Notice of Funding Availability) due to the tax implications associated with his tax credit application that was creating a funding gap in the proposed project.

Mr. Eddy also expressed concerns about executing the ARPA subrecipient agreement with the City without first obtaining a formal commitment from Alachua County for Infrastructure Surtax funding for the same project. City staff convened a call with Alachua County housing staff January 30, 2024 and had subsequent calls with the City's ARPA consultant and the City Attorney's Office to discuss the project and potential solutions. It was conveyed to Mr. Eddy that the City is unable to grant his request to convert the grant award to a forgivable loan award as the Notice of Funding Availability clearly outlined this funding structure to be fair and equitable to all potential respondents.

As of the date of this meeting Mr. Eddy has yet to secure the funding for his entire project.

Due to the risks associated with continuing with this project, specifically meeting the ARPA spend-down deadline and overall project funding concerns with no defined timeline for resolution, staff is recommending the City Commission de-obligate this project award.

Budget: \$7,505,397.60

Expenditures through June 30, 2024: \$120,000 (1.6%)

Aid to Nonprofit Organizations

Status: **In progress**

35 of the 36 nonprofit organizations had executed agreements with the City representing 99.7% of the allocation for this project (\$6.96 million). The final date to submit invoices was May 31, 2024. As of the date of this presentation, 12 invoices are in the review process.

Based on estimates as of July 15, 2024, \$757,836.65 was not spent by the nonprofits. This funding can be set aside for other projects in the CORE ARPA category.

For additional detail on the nonprofits activity, refer to Attachment B – Aid to Nonprofit Organizations Program Report. A final report on this project will be provided to the City Commission in August 2024.

Budget: \$6,961,322.19

Expenditures through June 30, 2024: \$4,999,487.23 (71.8%)

East Side Urgent Care Center

Status: **In progress**

The contract is currently being finalized. The Eastside Urgent Care Center is substantially complete. UFHealth has a scheduled an open house celebration on Saturday, August 14, 2024 at 10:00 A.M. The City has completed the roadway connection to the Eastside Urgent Care Center. The rest of the EHEDI roadwork construction continues.

Budget: \$2,250,000

Expenditures through June 30, 2024: \$0 (0%)

Energy Rehabilitation

Status: In progress

The LEEP^{plus} program has successfully utilized ARPA funding since May 2, 2022. During FY22, 57 ARPA funded homes were completed totaling \$393,952.60. Administrative expenses for this same period totaled \$1,742.32.

During FY23, 195 ARPA homes were completed totaling \$1,438,758.30. Administrative expenses for this same period totaled \$17,570.61.

During FY24, 7 ARPA homes were completed totaling \$47,761.93 with no Administrative expenses.

To date, 259 homes have been completed. GRU has completed finalizing all records for expenditures incurred for all homes. Once the records are verified, General Government will reimburse the remaining funds to GRU. The final payment of \$716,766.54 to GRU will conclude all ARPA grant work for the LEEP^{plus} program.

Budget: \$1,900,000

Expenditures through June 30, 2024: \$1,183,019.22 (62.3%)

Vision Zero

Status: In progress

The four ARPA funded Vision Zero projects are underway:

- NW 8th Avenue/6th Street Lane Re-purposing - \$350,000: Plans finalized and permits received in September 2023. Construction bids were advertise twice and no bids were received. Staff is evaluating other construction delivery options that align with funding regulations.
- NE 3rd Avenue/Waldo Road - \$350,000: Final plans have been received; FDOT is scheduling a median closure workshop required by Florida Administration Code for permit issuance. Construction phase is not funded.
- 10th/12th Street One-Way Pairs - \$250,000: Final plans were received July 2024; Phase I includes the segment between NW 3rd Avenue and NW 8th Avenue. Procurement package is being prepared.
- SE 18th Street Sidewalk - \$300,000: Final plans are expected August 2024.

Pending review of construction bids, modified recommendations may be forthcoming after project review in the next quarter.

Budget: \$1,250,000

Expenditures through June 30, 2024: \$254,923.32 (20.4%)

Administrative - General Consultant - GSG

Status: **In progress**

GSG continues to provide support services for the administration of the ARPA program, including: reporting, compliance with U.S. Treasury and Final Rule requirements, review of invoices and supporting documentation, and development of policies and procedures in line with best practices for grant management.

The U.S. Treasury report due in July 31, 2024 requires a projection of administrative expenses. Staff has worked with the consultant to finalize these projections and recommends that this budget allocation be reduced by \$215,442 to \$999,888. The remaining funding of \$215,442 will revert to the Core ARPA unallocated category.

Budget: \$1,215,330

Expenditures through June 30, 2024: \$515,638.25 (42.4%)

Community Resource Paramedicine Program

Status: **In progress**

The CRP program in conjunction with the Department of Financial Services - Procurement Division has completed purchases or issued POs for equipment that has allowed for the expansion and enhancement of services. These enhancements have enabled the program to increase the capacity of those served in the Individualized Care, Population Resilience, Community Engagement, and Preventative Health Programs.

- The Department of Transportation's Fleet Division has ordered two ambulances with an updated delivery date of October 2024.
- The Advanced Life Support (ALS) bags have arrived, and ALS medications will be ordered to coincide with the arrival of ambulances to avoid the medicine going out of date prior to service.
- Contracts for the Stryker Power Loaders have been fully executed and have been delivered to the ambulance manufacturer for installation.

Budget: \$1,000,000

Expenditures through June 30, 2024: \$355,975.96 (35.6%)

Community Land Trust

Status: **In progress**

The construction of the first home under the City's Community Land Trust initiative is nearing completion and is listed for sale (818 SW 2nd St.). To commemorate, a ribbon cutting ceremony is scheduled for August 9th. Bright Community Trust currently has three other single-family home projects in permitting and the anticipated completion timeframe for these three units is the first quarter of 2025. Of note, the City has

transferred a total of ten lots to the Bright Community Trust to support the development of ten housing units. The remaining six homes are in the design stage.

Budget: \$1,000,000

Expenditures through June 30, 2024: \$10,014.93 (1.0%)

GRACE Marketplace – Homeless Support Services

Status: **In progress**

GRACE Marketplace is in process of implementing the Shelter Expansion Project. Architectural and Engineering Plans have been developed for the expansion and Grace will be submitting to the City of Gainesville for permits on July 25, 2024. Once building permits are issued and renovations begin, GRACE Marketplace will commence spending down approximately \$449,000. In the interim, GRACE Marketplace has spent all of the funding for the Congregate Shelter Beds portion of the Food and Resident Supplies allotment. Of the remaining \$251,000 that is not for renovations, GRACE Marketplace has spent \$138,000.

Budget: \$700,000

Advances through June 30, 2024: \$600,000 (85.7%)

National League of Cities – One Nation / One Project

Status: **In progress**

Phase 1 (Spring – Summer 2023):

- Youth Steering Committee engagement is ongoing. We meet monthly to discuss gun violence, arts, and review proposals. Supplemented with community organizations as subject matter experts.
 - The group had dinner with the Mayor in June, which has led to a commission presentation in August.
 - Concept will be continuing to support larger gun violence efforts after the conclusion of ONOP.
- Phase 1 Community Listening Projects:
 - 20 projects were funded up to \$5,000 and implemented in the Summer of 2023
 - Community listening data was collected from over 300 youth and data analysis is complete.
 - Summer 2023 Culminating Event produced by Artistic Director Mr. Marion Caffey.

Phase 2 (Fall 2023 – Summer 2024)

- Phase 2 consists of large scale arts and wellness projects informed by our Phase 1 work. Project implementation period - January 1st through August 15th of 2024.
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- We are collecting robust data from the youth that are participating in the programs for sustainability planning.
- Six community organizations were selected through a competitive process. All contracts are complete and the organizations are beginning work on their arts and wellness projects.
 - Invoicing will occur on a monthly basis
 - Projects will total \$200,000
- Three partner projects are also working on their arts and wellness projects.
 - Invoicing will occur on a monthly basis
 - Projects will total \$99,000

Phase 3

- Large community culminating event will be held on July 27th, 2024.
 - 7/12-13: Local auditions for 5-25 years old at Lincoln Middle School. Two winners will receive an all-expense-paid trip to New York City to compete on Amateur Night at the Apollo.
 - 1:00pm – 4:00pm: Summer (You)th Celebration Afternoon Program: Art show and film screenings at Cotton Club Museum & Cultural Center
 - 6:00pm – 10:00pm: Summer (You)th Celebration Evening Program at Depot Park
 - National and local performances
 - Food, art, culture vendors
 - Apollo Talent Search winners announced
- Sustainability planning underway using data collected through Phase 1 and 2 and using insights through the Bloomberg Harvard Data Track.

Budget: \$648,176.08

Expenditures through June 30, 2024: \$358,816.63 (55.4%)

Violence Intervention

Status: **In progress**

GPD has closely collaborated with other public safety organizations, including local prosecutors, crime analysis, schools, Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF), Federal Bureau of Investigation (FBI), Florida Department of Law Enforcement (FLDE), U.S. Marshals, Probation and Parole, and other local Law Enforcement Agencies.

From April 1, 2024 until July 1, 2024 GPD has conducted multiple joint Gun Violence Details resulting in 30 Gun Violence Arrests/Sworn complaints/Warrants:

The following provides a list of the Joint Gun Detail Dates:

- March 21, 2024
 - April 3, 2024
 - May 11, 2024
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- May 31, 2024
- June 11, 2024
- July 3, 2024

Since December, 2023 when the BrassTRAX system went on line, approximately 175 shell casings related to around 112 different cases have been entered, including some for local, state and federal partners in the area. This has resulted in a number of presumptive correlations including one recently tying a seized weapon in Gainesville to casings collected at a homicide scene in Orange County, FL in 2023. In addition, a correlation earlier this year was instrumental in tying a subject firing a weapon during a “shoot-out” in an apartment complex to an earlier armed robbery where the victim was shot. The ability to enter shell casings in to the National Integrated Ballistic Information Network in a fraction of the time it takes the Florida Department of Law Enforcement to do so is a great benefit to the agency.

The forensic truck and equipment obtained via ARPA funds was assigned to a forensic investigator and continues to be used to serve the citizens of Gainesville by enabling GPD to provide the most comprehensive forensic investigative services possible.

Budget: \$621,483
 Expenditures through June 30, 2024: \$587,337.06 (94.5%)

City Administrative Costs - Estimated

Status: In progress

Staff continues to track costs and record appropriate expenditures to this project. This includes staff time on ARPA project management and communication, administrative, and the Gun Violence Prevention Manager expenses.

City Administrative expense projection updated for the April 30, 2024 U.S. Treasury report and remain current.

Budget: \$472,087
 Expenditures through June 30, 2024: \$260,628.19 (55.2%)

Gainesville For All

Status: In progress

The Gainesville For All agreement is fully executed and the Gainesville For All Gainesville Empowerment Zone Family Learning Center opened in the fall of 2023. A final invoice has been submitted and is under review.

Budget: \$350,000
 Expenditures through June 30, 2024: \$284,200.66 (81.2%)

Language Access / GINI

Status: **In progress**

A draft language access policy is currently under internal review. Staff continues to support departments with improved outreach for immigrant neighbors and assisting immigrant community organizations to facilitate resource availability. Language access training opportunities, including phone, document, and signage translation services, are in place and actively utilized. Performance metrics are being finalized, and new technology options are being tested to enhance language access.

Budget: \$300,000

Expenditures through June 30, 2024: \$102,130.27 (34.0%)

GRACE Marketplace – Security Improvements

Status: **In progress**

The subrecipient agreement is fully executed and invoices are up to date.

Budget: \$260,000

Expenditures through June 30, 2024: \$253,003.13 (97.3%)

Central Receiving Facility

Status: **In progress**

The subrecipient agreement between the City and Meridian Behavioral Healthcare, Inc. has been fully executed. Meridian Behavioral Healthcare, Inc. plans to complete construction of the Central Receiving Facility by June, 2024. A final invoice for the ARPA funding has been submitted and is currently under review.

Budget: \$250,000

Expenditures through June 30, 2024: \$123,254.07 (62.5%)

Feasibility Study – Cultural Arts Center

Status: **Completed**

Staff provided the City Commission with a final presentation on March 7, 2024. All invoices for AMS have been paid and this project is considered complete. There is \$74,033.43 available for allocation to other projects in the Revenue Replacement ARPA category.

Budget: \$197,287.50

Expenditures through June 30, 2024: \$123,254.07 (62.5%)

Gun Violence Prevention Manager

Status: In Progress

The Gun Violence Prevention Manager position has been filled and programming is underway.

Budget: \$250,500

Expenditures through June 30, 2024: \$27,562.54 (11.0%)

Gun Violence Prevention Programming

Status: In Progress

The following provides an update on the Gun Violence Prevention Programming:

- The subrecipient Agreement with the community based organization Willie Mae Stokes Community Center has been executed. The subrecipient agreement is for Violence Interruption and Trusted Faith-Based Messengers and will be in place through October 31, 2024.
- The City purchased 200 "Choose Peace Gun Violence Must Cease" t-shirts in orange and black to provide to players at the June Midnight Basketball "Wear Orange" night and at other community events through the month of June.
- Staff supported the creation and dissemination of a gun violence harm-reduction handbook for youth.
- The "On Sight" - Performance and discussion based initiative centered on youth and gun violence by Dr. Micah Johnson is in progress.

Budget: \$150,000

Expenditures through June 30, 2024: \$2,222.50 (1.5%)

Strategic Connection:

- Goal 1: Equitable Community
- Goal 2: More Sustainable Community
- Goal 3: A Great Place to Live and Experience
- Goal 4: Resilient Local Economy
- Goal 5: "Best in Class" Neighbor Services

Recommendation: The City Commission: 1) decrease the budget of Administrative - General Consultant - GSG project from \$1,215,330 to \$999,888 and move the remaining funding of \$215,442 to the Core ARPA unallocated budget line currently budgeted at \$32,109.29; 2) decrease the budget of the completed Cultural Arts Center Feasibility Study project from \$197,287.50 to \$123,254.07 and move the remaining funding of \$74,033.43 to the ARPA Revenue Replacement unallocated budget line currently budgeted at \$32,109.29; 3) de-obligate funding for the Oakview Apartments

Phase II project totaling \$1,785,000.00 comprised of \$1,080,094.27 in the ARPA Revenue Replacement category and \$704,905.73 in the Core ARPA category and move the funding to the unallocated budget line for each category; and 4) allocate \$1,186,236.99 to a new project titled Government Services Set-Aside for FY25 in the Revenue Replacement category.