ORDINANCE NO. 2022-677

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5 6 An ordinance of the City of Gainesville, Florida, amending the Comprehensive Plan of the City of Gainesville by amending the Future Land Use Element to allow for density bonuses related to affordable housing or tree preservation, as more specifically described in this ordinance; providing directions to the City Manager; providing a severability clause; providing a repealing clause; and providing an effective date.

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WHEREAS, the City of Gainesville, Florida, is a duly constituted municipality having such power and authority conferred upon it by the Florida Constitution and the Municipal Home Rule Powers

12 Act; and

WHEREAS, the Municipal Home Rule Powers Act, Chapter 166, Florida Statutes, secures for municipalities the broad exercise of home rule powers granted by Article VIII, Section 2 of the Florida Constitution, including the exercise of any power for municipal purposes not expressly prohibited by law; and

17 **WHEREAS,** Section 163.3167, Florida Statutes, requires the City of Gainesville to maintain a

Comprehensive Plan to guide the future development and growth of the city; and

WHEREAS, the City of Gainesville Comprehensive Plan, as required by Section 163.3177(1),

Florida Statutes, must provide the principles, guidelines, standards, and strategies for the orderly

and balanced future economic, social, physical, environmental, and fiscal development of the city

as reflected by the community's commitments to implement such plan; and

WHEREAS, Section 163.3177(6), Florida Statutes, requires the City of Gainesville Comprehensive

Plan to include a Future Land Use Element with a Future Land Use Map that designates the future

general distribution, location, and extent of the uses of land for residential, commercial, industry,

agriculture, recreation, conservation, education, public facilities, and other categories of the

- 27 public and private uses of land, with the goals of protecting natural and historic resources,
- 28 providing for the compatibility of adjacent land uses, and discouraging the proliferation of urban
- 29 sprawl; and
- 30 **WHEREAS,** this ordinance, which was noticed as required by law, will amend the Future Land Use
- 31 Element and Map of the Comprehensive Plan; and
- 32 **WHEREAS,** the City Plan Board, which acts pursuant to the authority granted in Section 4.02 of the
- 33 Charter Laws of the City of Gainesville and which acts as the Local Planning Agency pursuant to
- 34 Section 163.3174, Florida Statutes, held a public hearing on October 26, 2023, and voted to make a
- 35 recommendation to the City Commission regarding this amendment to the Comprehensive Plan;
- 36 and
- 37 WHEREAS, an advertisement no less than two columns wide by ten inches long was placed in a
- newspaper of general circulation and provided the public with at least seven days' advance notice
- of this ordinance's first public hearing (i.e., transmittal hearing) to be held by the City Commission;
- 40 and
- 41 WHEREAS, after the first public hearing, the City of Gainesville transmitted copies of this proposed
- 42 amendment to the reviewing agencies and any other local government unit or state agency that
- 43 requested same; and
- 44 WHEREAS, a second advertisement no less that two columns wide by ten inches long was placed in
- 45 the aforesaid newspaper and provided the public with at least five days' advance notice of this
- 46 ordinance's second public hearing (i.e., adoption hearing) to be held by the City Commission; and
- 47 **WHEREAS**, public hearings were held pursuant to the notice described above at which hearings
- 48 the parties in interest and all others had an opportunity to be and were, in fact, heard; and

- **WHEREAS**, prior to adoption of this ordinance, the City Commission has considered any written
- 50 comments received concerning this amendment to the Comprehensive Plan.
- NOW, THEREFORE, BE IT ORDAINED BY THE CITY COMMISSION OF THE CITY OF GAINESVILLE,
- **FLORIDA**:
- **SECTION 1.** Policy 4.1.1 of the Future Land Use Element of the City of Gainesville Comprehensive
- 54 Plan is amended as follows. Except as amended herein, the remainder of Policy 4.1.1 remains in
- 55 full force and effect.
- **Policy 4.1.1** Land Use Categories on the Future Land Use Map shall be defined as follows:
 - Residential Low-Density (RL): up to 15 units per acre

This land use category shall allow dwellings at densities up to 15 units per acre, with up to 50% density bonus available for developments that meet or exceed affordable housing or tree preservation requirements as may be established in the Land Development Code. The Residential Low-Density land use category identifies those areas within the City that, due to topography, soil conditions, surrounding land uses and development patterns, are appropriate for single-family development, particularly the conservation of existing traditional low density neighborhoods, single-family attached and zero-lot line development, and small-scale multifamily development. Land development regulations shall determine gradations of density, specific uses and performance measures. Land development regulations shall specify criteria for the siting of low-intensity residential facilities to accommodate special need populations and appropriate community level institutional facilities such as places of religious assembly, public and private schools other than institutions of higher learning, and libraries. Land development regulations shall allow home occupations; accessory units in conjunction with single-family dwellings; and bed-and-breakfast establishments within certain limitations.

Residential Medium-Density (RM): 8-30 units per acre

This land use category shall allow single-family and multi-family development at densities from 8 to 30 dwelling units per acre, with up to 50% density bonus available for developments that meet or exceed affordable housing or tree preservation requirements as may be established in the Land Development Code. Lots that existed on November 13, 1991 and that are less than or equal to 0.5 acres in size shall be exempt from minimum density requirements. The land shown as Residential Medium-Density on the Future Land Use Map identifies those areas within the City that, due to topography, soil conditions, surrounding land uses and development

patterns, are appropriate for single-family, and medium-intensity multi-family development.
Land development regulations shall determine gradations of density and specific uses. Land
development regulations shall specify criteria for the siting of appropriate medium-intensity
residential facilities to accommodate special need populations and appropriate communitylevel institutional facilities such as places of religious assembly, public and private schools other
than institutions of higher learning, and libraries. Land development regulations shall allow
home occupations within certain limitations.

Residential High-Density (RH): 8-100 units per acre

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This land use category shall allow single-family and multi-family development at densities from 8 to 100 dwelling units per acre, with up to 50% density bonus available for developments that meet or exceed affordable housing or tree preservation requirements as may be established in the Land Development Code. Lots that existed on November 13, 1991 and that are less than or equal to 0.5 acres in size shall be exempt from minimum density requirements. The land shown as Residential High- Density on the Future Land Use Map identifies those areas within the City that, due to topography, soil conditions, surrounding land uses and development patterns, are appropriate for high-intensity multi-family development, and secondary retail and office uses scaled to serve the immediate neighborhood. The intensity of secondary retail and office use cannot exceed 25 percent of the residential floor area. Land development regulations shall determine gradations of density, specific uses, percentage of floor area and maximum floor area appropriate for secondary uses. Land development regulations shall specify the criteria for the siting of high-intensity residential facilities to accommodate special need populations and appropriate community level institutional facilities such as places of religious assembly, public and private schools other than institutions of higher learning, and libraries. Land development regulations shall allow home occupations within certain limitations.

Mixed-Use Residential (MUR): up to 75 units per acre

This land use category provides for a mixture of residential and office uses. Office uses that are complementary to and secondary to the residential character of the district are allowed as home occupations. Additional office uses may be allowed through a Special Use Permit process established in the Land Development Code. An essential component of the district is orientation of structures to the street and the pedestrian character of the area. Office uses located within this district should be scaled to surrounding neighborhoods and institutions. Land development regulations shall set the appropriate densities (up to 75 dwelling units per acre); the allowable uses; appropriate height (up to a maximum of 4 stories); design criteria; and landscaping requirements, with up to 50% density bonus available for developments that meet or exceed affordable housing or tree preservation requirements as may be established in the Land Development Code. Land development regulations shall specify the criteria for the siting of public and private schools, places of religious assembly and community facilities within this category.

Mixed-Use Office/Residential (MOR): up to 20 units per acre

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122 This land use category allows residential uses and, depending on the implementing zoning district, may allow office, professional, service, and ancillary uses either as stand-alone uses or 123 combined in a mixed-use development format. Some non-office type uses, such as restaurants, 124 may be allowed through a Special Use Permit process established in the Land Development 125 126 Code. Structures in this category shall be oriented to the street and encourage multi-modal transportation through the development design. Developments located within this category 127 shall be scaled to fit the character of the area. Residential density shall be limited to 20 units 128 per acre, with up to 50% density bonus available for developments that meet or exceed 129 130 affordable housing or tree preservation requirements as may be established in the Land Development Code. Maximum building height shall be limited to 3 stories. Land development 131 regulations shall establish the appropriate uses; design criteria; landscaping and 132 pedestrian/vehicular access for this category. Public and private schools, places of religious 133 assembly and community facilities are appropriate within this category. 134

Mixed-Use Low-Intensity (MUL): 8-30 units per acre

This land use category allows a mixture of residential and non-residential uses such as standard lot single- family houses, small-lot single-family houses, duplex houses, townhouses (attached housing), accessory dwelling units, group homes, multi-family housing (if compatible in scale and character with other dwellings in the proposed neighborhood), offices scaled to serve the surrounding neighborhood, retail scaled to serve the surrounding neighborhood, public and private schools, places of religious assembly and other community civic uses. Light assembly, fabrication, and processing uses within fully enclosed structures may be allowed as specially regulated uses through a Special Use Permit process established in the Land Development Code. Residential development shall be limited to 8 to 30 units per acres, with up to 50% density bonus available for developments that meet or exceed affordable housing or tree preservation requirements as may be established in the Land Development Code. Lots that existed on November 13, 1991 and that are less than or equal to 0.5 acres in size shall be exempt from minimum density requirements. Unified developments that include a residential and non-residential component (either horizontally or vertically mixed) shall not be required to meet the minimum density requirements. Intensity will be controlled, in part, by adopting land development regulations that establish height limits of 5 stories or less; however, height may be increased to a maximum of 8 stories by Special Use Permit. Land development regulations shall establish the thresholds for the percentage of mixed uses for new development or redevelopment of sites 10 acres or larger. At a minimum, the land development regulations shall encourage that: at least 10 percent of the floor area of new development or redevelopment of such sites be residential; or, that the surrounding area of equal or greater size than the development or redevelopment site, and within 1/4 mile of the site, have a residential density of at least 6 units per acre. Residential use shall not be a required development component for public and private schools, institutions of higher learning, places of religious assembly and other community civic uses. Buildings in this category shall face the street and have modest front setbacks.

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This category shall not be used to extend strip commercial development along a street. Land development regulations shall ensure a compact, pedestrian-friendly environment for these areas, and provide guidelines or standards for the compatibility of permitted uses.

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Mixed-Use Medium-Intensity (MUM): 12-30 units per acre

This land use category allows a mixture of residential, office, and business uses concentrated in mapped areas. When implemented by the Corporate Park zoning district, this category is appropriate for corporate office facilities and mixed -use office oriented development. Light assembly, fabrication, and processing uses within fully enclosed structures may be allowed as specially regulated uses through a Special Use Permit process established in the Land Development Code. Public and private schools, institutions of higher learning, places of religious assembly and community facilities shall be appropriate in this category. Such development shall function as a neighborhood center serving multiple neighborhoods or a community-serving retail and/or office center. It is not expected that these areas shall be expanded significantly during this planning period. Land development regulations shall ensure a compact, pedestrian environment for these areas, and provide guidelines for the compatibility of permitted uses. Residential development shall be limited to 12 to 30 units per acre, with up to 50% density bonus available for developments that meet or exceed affordable housing or tree preservation requirements as may be established in the Land Development Code. Lots that existed on November 13, 1991 and that are less than or equal to 0.5 acres in size shall be exempt from minimum density requirements. Unified developments that include a residential and non-residential component (either horizontally or vertically mixed) shall not be required to meet the minimum density requirements. Intensity will be controlled, in part, by adopting land development regulations that establish height limits of 5 stories or less; however, height may be increased to a maximum of 8 stories by Special Use Permit. Land development regulations shall establish the thresholds for the percentage of mixed uses for new development or redevelopment of sites 10 acres or larger. At a minimum, the land development regulations shall encourage that: at least 10 percent of the floor area of new development or redevelopment of such sites be residential; or, that the surrounding area of equal or greater size than the development or redevelopment site, and within 1/4 mile of the site, have a residential density of at least 6 units per acre. Residential use shall not be a required development component for public and private schools, institutions of higher learning, places of religious assembly and community facilities.

Buildings in this land use category shall face the street and have modest front setbacks.

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Urban Mixed-Use (UMU): up to 60 units per acre; and up to 20 additional units per acre by Special Use Permit

This land use category allows residential, office, retail and serve uses either as stand-alone uses or combined in a mixed-use development format. Light assembly, fabrication, and processing uses within fully enclosed structures shall be allowed in specified zoning districts as specially regulated by the Land Development Code. Structures in this category shall be oriented to the street and encouraged multi-modal transportation through the development design. Developments located within this category shall be scaled to fit the character of the area. Residential density shall be limited to 60 units per acre, with up to 50% density bonus available for developments that meet or exceed affordable housing or tree preservation requirements as may be established in the Land Development Code with provisions to add up to 20 additional units per acre by Special Use permit as specified in the land development regulations. Maximum building height shall range between 4 to 5 stories, depending upon the implementing zoning district, with provisions to add up to an additional 1 to 2 stories by a height bonus system as established in the Land Development Code. Land development regulations shall set the appropriate densities, the types of uses; design criteria; landscaping, pedestrian/vehicular access. Public and private schools, places of religious assembly and community facilities are appropriate within this category.

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Urban Mixed-Use High Intensity (UMUH): 10-100 units per acre; and up to 25 additional units per acre by Special Use Permit

This land use category allows residential, office/research, retail, and service uses either as stand-alone uses or combined in a mixed-use development format. Light assembly, fabrication, and processing uses within fully enclosed structures shall be allowed as specially regulated by the Land Development Code. The Urban Mixed-Use High-Intensity category is distinguished from other mixed-use categories in that it is specifically established to support research and development in close proximity to the University of Florida main campus. An essential component of the category is orientation of structures to the street and the multi-modal character of the area. Developments located within this category shall be scaled to fit the character of the area. Residential density shall be limited to 10 to 100 units per acre, with up to 50% density bonus available for developments that meet or exceed affordable housing or tree preservation requirements as may be established in the Land Development Code with provisions to add up to 25 additional units per acre by Special Use Permit as specified in the land development regulations. Lots that existed on November 13, 1991 and that are less than or equal to 0.5 acres in size shall be exempt from minimum density requirements. Unified developments that include a residential and non-residential component (either horizontally or vertically mixed) shall not be required to meet the minimum density requirements. Building height shall be limited to 6 stories and up to 8 stories by a height bonus system as established in the Land Development Code. Land development regulations shall set the appropriate zoning

- densities: the types of uses; design criteria; landscaping, and pedestrian/vehicular access.
- Public and private schools, places of religious assembly and community facilities are
- appropriate within this category.

Urban Core (UC); up to 150 units per acre; and up to 25 additional units per acre by Special Use Permit

This land use category allows residential, office, and business uses concentrated in the urban core area. Light assembly, fabrication, and processing uses within fully enclosed structures shall be allowed as specially regulated by the Land Development Code. Development in this category shall function as a center serving the urban area. Development within the urban core shall ensure the compact, pedestrian character of this area. Residential densities up to 150 units per acre shall be permitted, with up to 50% density bonus available for developments that meet or exceed affordable housing or tree preservation requirements as may be established in the Land Development Code with provisions to add up to 25 additional units per acre by Special Use Permit as specified in the land development regulations. Buildings in this category shall face the street and meet build-to lines established in the Land Development Code. Building height shall be limited to 12 stories, with up to 14 stories by a height bonus systems as established in the Land Development Code. Public and private schools, government offices, institutions of higher learning, places of religious assembly and community facilities are appropriate in this category.

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The Office land use category identifies areas appropriate for office, residential, professional and service uses, hospital and medical uses, and appropriate ancillary uses. Office designations shall be applied to compact office development. Residential uses in office districts shall be designed as new in-town development, mixed-use, live-work, compound use or shall accommodate existing residential development within the Office zoning district. Some non-office type uses such as restaurants may be allowed in this land use category by a Special Use Permit process established in the Land Development Code. Densities shall not exceed 20 units per acre, with up to 50% density bonus available for developments that meet or exceed affordable housing or tree preservation requirements as may be established in the Land Development Code. Land development regulations shall determine the appropriate scale of uses; and the specific criteria for the siting of private schools and churches. Intensity will be controlled by adopting land development regulations that establish height limits of 5 stories or less, that require buildings to face the street, and modest build-to lines, instead of a maximum floor area ratio; however, height may be increased to a maximum of 8 stories by Special Use Permit. For hospitals and large-scale medical office facilities that are located in a Medical Services zoning district, the height may be increased to 14 stories by Special Use Permit.

SECTION 2. It is the intent of the City Commission that the provisions of Section 1 of this ordinance will become and be made a part of the City of Gainesville Comprehensive Plan and that the sections and paragraphs of the Comprehensive Plan may be renumbered in order to accomplish such intent.

SECTION 3. The City Manager or designee is authorized and directed to make the necessary changes to the City of Gainesville Comprehensive Plan in order to fully implement this ordinance. The City Manager or designee is authorized to correct any typographical errors that do not affect the intent of this ordinance.

SECTION 4. Within ten working days of the transmittal (first) hearing, the City Manager or designee is authorized and directed to transmit this Comprehensive Plan amendment and appropriate supporting data and analyses to the reviewing agencies and to any other local government or governmental agency that has filed a written request for same with the City. Within ten working days of the adoption (second) hearing, the City Manager or designee is authorized and directed to transmit this Comprehensive Plan amendment and appropriate supporting data and analyses to the state land planning agency and any other agency or local government that provide timely comments to the City.

SECTION 5. If any word, phrase, clause, paragraph, section, or provision of this ordinance or the application hereof to any person or circumstance is held invalid or unconstitutional, such finding will not affect the other provisions or applications of this ordinance that can be given effect without the invalid or unconstitutional provision or application, and to this end the provisions of this ordinance are declared severable.

effective date of this Cor	mprehensive Plan amendment.
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ment to the City of G	ainesville Comprehensive Plan, if th
nged, will be 31 days afte	er the state land planning agency notific
ackage is complete in acc	cordance with Section 163.3184, Floric
his Comprehensive Plan a	mendment will become effective on th
agency or the Administr	ration Commission enters a final orde
to be in compliance wi	th Chapter 163, Florida Statutes. N
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Approved as	s to form and legality:
	
DANIEL M. N CITY ATTORI	
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This ordinance passed on (second) adoption hearing this _____ day of ______, 2024.

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