



City of Gainesville Agenda Item Report

File Number: 2023-523

Agenda Date: March 7, 2024

Department: City Manager

Title: 2023-523 American Rescue Plan Act (ARPA) Quarterly Update (B)

Department: Office of the City Manager

Description: The City Manager's Office will provide an update on the American Rescue Plan Act (ARPA) funded projects.

Fiscal Note: Project and administrative expenses are funded by the Coronavirus State and Local Fiscal Recovery Funds allocated to the City of Gainesville by the American Rescue Plan Act of 2021. The City received its first half of the \$32.4 million allocation (\$16.2 million) on June 14, 2021 and the second tranche on June 16, 2022. Through February 29, 2024, \$12.5 million, or 38.6% of the total ARPA grant, has been spent.

Explanation:

U.S. Treasury Reporting: The City submitted the latest required quarterly report to the U.S. Treasury on January 31, 2024. The report covered activity through December 31, 2023.

Phase 1 Audit Update: Staff has implemented a project manual effective April 18, 2023. Staff is continuously updating the manual with the latest information or processes. The current Program Manual is attached to this agenda item as Attachment A.

Project Updates: Attachment B – "City of Gainesville ARPA SLFRF Project Budget vs. Actual through February 29, 2024" provides an overview of the financial activity of the ARPA State and Local Fiscal Recovery Funds (SLFRF) funded projects through February 29, 2024.

Affordable Housing

Status: In progress

At the June 15th City Commission meeting, the Commission awarded \$6,350,000 to three developers (Oakview Apartment Phase 2, Jessie's Village and Woodland Park Phase 2) to produce 203 new affordable rental units and \$850,000 to two developers (Creekside Commons and NHDC) to produce 17 new affordable homeownership units. The developers are reviewing the subrecipient agreements.

In addition, one developer decided not to move forward with the project and the City Commission re-appropriated those funds for homeless services.

Budget: \$7,505,397.60

Expenditures through February 29, 2024: \$75,000 (1.0%)

Aid to Nonprofit Organizations

Status: In progress

35 of the 36 nonprofit organizations have executed agreements with the City representing 99.7% of the allocation for this project (\$6.96 million). Through February 29, 2024, \$3,790,275.30 has been reimbursed to nonprofit organizations, with an additional 6 invoices totaling \$432,847.37 currently under review.

Final invoices are due by May 2024, modified recommendations may be forthcoming after project reviews in the next quarter.

Budget: \$6,961,322.19

Expenditures through February 29, 2024: \$3,790,275.30 (54.4%)

East Side Urgent Care Center

Status: In progress

Work continues on the UFHealth Eastside Clinic at EHEDI. It is scheduled to be completed and open this summer (summer, 2024). The connecting roadways are also under construction. The access road to provide access to the clinic will be complete to coincide with the opening of the UFHealth Clinic. The rest of the street network will be completed Spring, 2025.

Budget: \$2,250,000

Expenditures through February 29, 2024: \$0 (0%)

Energy Rehabilitation

Status: In progress

The LEEP^{plus} program has successfully utilized ARPA funding since May 2, 2022. During FY22, 57 ARPA funded homes were completed totaling \$393,952.60. Administrative expenses for this same period totaled \$1,742.32.

During FY23, 195 ARPA homes were completed totaling \$1,438,758.30. Administrative expenses for this same period totaled \$17,570.61.

During FY24, 7 ARPA homes were completed totaling \$47,761.93 with no Administrative expenses.

To date, 259 homes have been completed. GRU is in the process of finalizing records for expenditures incurred in FY23 third and fourth quarters. Once the records are verified, General Government will reimburse the remaining funds to GRU.

Budget: \$1,900,000

Expenditures through February 29, 2024: \$1,183,019.22 (62.3%)

Vision Zero

Status: In progress

The four ARPA funded Vision Zero projects are underway:

- NW 8th Avenue/6th Street Lane Re-purposing - \$350,000: Plans finalized and permits received in September 2023. Construction bids are due March 8th and construction is expected to commence in summer 2024.
- NE 3rd Avenue/Waldo Road - \$350,000: FDOT's review of the 90% plans in December 2023 required additional analysis; this work is on-going and final plans are expected in April 2024. Construction phase is not funded.
- 10th/12th Street One-Way Pairs - \$250,000: Final plans under second review; implementation will be phased as funding allows; Phase I includes the segment between NW 3rd Avenue and NW 8th Avenue.
- SE 18th Street Sidewalk - \$300,000: Final plans under fourth review.

Pending review of construction bids, modified recommendations may be forthcoming after project review in the next quarter.

Budget: \$1,250,000

Expenditures through February 29, 2024: \$249,623.32 (20.0%)

Administrative - General Consultant - GSG

Status: In progress

GSG continues to provide support services for the administration of the ARPA program, including: reporting, compliance with U.S. Treasury and Final Rule requirements, review of invoices and supporting documentation, and development of policies and procedures in line with best practices for grant management.

Budget: \$1,215,330

Expenditures through February 29, 2024: \$421,720.75 (34.7%)

Community Resource Paramedicine Program

Status: In progress

The CRP program in conjunction with the Department of Financial Services - Procurement Division has begun purchasing equipment that allows for the expansion and enhancement of services. These enhancements enable the program to increase the capacity of those served in the Individualized Care, Population Resilience, Community Engagement, and Preventative Health Programs.

- The Department of Transportation's Fleet Division has ordered two ambulances with an updated delivery date of June 2024.
- The Advanced Life Support (ALS) bags have arrived, and ALS medications will be ordered to coincide with the arrival of ambulances to avoid the medicine going out of date prior to service.
- Contracts for the Stryker Power Loaders have been fully executed and will be delivered to the ambulance manufacturer for installation.
- The City entered into a contract with HealthCall EPCR beginning February 2023.

Budget: \$1,000,000

Expenditures through February 29, 2024: \$335,602.32 (35.6%)

Community Land Trust

Status: In progress

The City and Bright Community Trust have executed the American Rescue Plan Act subrecipient agreement, and the Community Land Trust contract. As a part of the agreement, the City conveyed four lots to Bright Community Trust. Subsequently, Bright Community Trust has commenced construction of a home on one lot, and applied for permits to build homes on the other three lots. One reimbursement invoice is under review.

Additionally, staff and Bright Community Trust have identified six more lots which will be submitted to the Commission for approval to convey to Bright Community Trust.

Budget: \$1,000,000
Expenditures through February 29, 2024: \$0 (0%)

City Administrative Costs - Estimated

Status: **In progress**

Staff continues to track costs and record appropriate expenditures to this project. This includes staff time on ARPA project management and communication, administrative, and the Gun Violence Prevention Manager expenses.

Budget: \$722,587.00
Expenditures through February 29, 2024: \$189,901.6 (26.3%)

National League of Cities – One Nation / One Project

Status: **In progress**

Phase 1 (Spring – Summer 2023):

- Youth Steering Committee engagement is ongoing. We meet monthly to discuss gun violence, arts, and review proposals. Supplemented with community organizations as subject matter experts.
- Phase 1 Community Listening Projects:
 - 20 projects were funded up to \$5,000 and implemented in the Summer of 2023
 - Community listening data was collected from over 300 youth and data analysis is currently underway.
 - Summer 2023 Culminating Event produced by Artistic Director Mr. Marion Caffey.

Phase 2 (Fall 2023 – Summer 2024)

- Phase 2 consists of large scale arts and wellness projects informed by our Phase 1 work. Project implementation will be January 1st through August 15th of 2024.
- We are collecting robust data from the youth that are participating in the programs for sustainability planning.
- Six community organizations were selected through a competitive process. All contracts are complete and the organizations are beginning work on their arts and wellness projects.
 - Invoicing will occur on a monthly basis
 - Projects will total \$200,000
- Three partner projects are under contract and beginning work on their arts and wellness projects.
 - Invoicing will occur on a monthly basis
 - Projects will total \$99,000

Phase 3

- Large community culminating event will be held on July 27th, 2024.
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- Sustainability planning using data collected through Phase 1 and 2 and using insights through the Bloomberg Harvard Data Track.

Budget: \$648,176.08

Expenditures through February 29, 2024: \$156,091.86 (24.1%)

Violence Intervention

Status: In progress

GPD created a focused deterrence group named the Gainesville Violence Initiative. This group's main focus is deterring violent crime. Their activity includes proactive stops, locating wanted subjects, and enforcement in our high crime areas. These areas have been identified through crime data and information led policing. During the first four months of the Gun Violence Initiative, the group completed 269 traffic stops, 359 traffic warnings, 76 arrests, completed 8 sworn complaints, and seized 21 firearms.

The BrassTRAX machine has been installed at GPD and it has been operational since mid-December. GPD has found around 25 correlations of shell casings utilized during the commission of violent crimes. This technology has brought a new crime fitting tool to the GPD which has significantly impacted the department's efficiency and timeliness in identifications of these items.

All the forensic equipment and the forensic truck have been purchased and deployed for combatting violent crime.

Budget: \$621,483

Expenditures through February 29, 2024: \$539,244.17 (86.8%)

GRACE Marketplace – Homeless Outreach

Status: Completed

The subrecipient agreement for the Alachua County Coalition for the Homeless and Hungry ended on February 29, 2024. All invoices have been processed with the final invoice pending payment in March 2024.

Budget: \$400,000

Expenditures through February 29, 2024: \$291,095.73 (72.8%)

Gainesville For All

Status: In progress

The Gainesville For All agreement is fully executed and the Gainesville For All Gainesville Empowerment Zone Family Learning Center opened in the fall of 2023. Invoices are up to date.

Budget: \$350,000

Expenditures through February 29, 2024: \$195,986.38 (56.0%)

Language Access / GINI

Status: In progress

A language access plan and a bilingual signage policy are being formulated. Language access training opportunities, phone, document, and signage translation services are in place and currently being utilized.

Budget: \$300,000

Expenditures through February 29, 2024: \$55,654.57 (18.6%)

GRACE Marketplace – Security Improvements

Status: In progress

The subrecipient agreement is fully executed and invoices are up to date.

Budget: \$260,000

Expenditures through February 29, 2024: \$253,003.13 (97.3%)

Central Receiving Facility

Status: In progress

The subrecipient agreement between the City and Meridian Behavioral Healthcare, Inc. has been fully executed. Meridian Behavioral Healthcare, Inc. plans to complete construction of the Central Receiving Facility by June, 2024. An invoice is currently in process.

Budget: \$250,000

Expenditures through February 29, 2024: \$0 (0%)

Feasibility Study – Cultural Arts Center

Status: In progress

Consultants from AMS visited Gainesville on March 27th and 28th. They conducted interviews with key stakeholders that included city leaders, key members of the cultural community and others that expressed interest in participating in the process. There were 22 individuals and groups that were interviewed over the two days as a part of this phase of the project. The interview information will be used to gain an understanding of contextual issues, existing and potential partnerships, and level of support for the proposed project, renovation of the Duval Early Learning Academy, or new construction, and other opportunities.

On April 27th AMS returned to Gainesville with a cultural venue expert, an architect and lead consultant. They toured all identified possible sites where a cultural arts center might be suited. They also toured several city venues and private locations to gain an understanding of the cultural inventory within Gainesville. With this information, AMS will develop an inventory of performing arts, cultural assets, facilities and programs in the East Gainesville market area and within a 300-mile radius. These sites included the Duval Early Learning Academy, Thelma Boltin Center, Fire Station #1, Greybar, Cotton Club Museum and Cultural Center, Star Center Theatre, Hippodrome Theatre, and Curtis M. Phillips Center for the Performing Arts.

Information from the interviews with key stakeholders was used to develop a Potential Users Survey that was distributed on May 10th to gain more public feedback. This survey was available through July 2023 and AMS compiled the data from the surveys. AMS Planning and Research Corp conducted two community engagement workshops to gather feedback and input from community members. The Workshop dates were May 31st and August 9th. The workshop gave potential users, including arts organizations, an opportunity to express their opinion, gain feedback and collect community data about the cultural arts center project. The second meeting was scheduled at the Martin Luther King Jr. Multipurpose Center for the neighbors in the Eastside areas to provide their input, feedback, and desires for a cultural arts center. A second survey was developed and distributed by the City in early August and data was provided to AMS to include in their assessment and report. A Visioning workshop with City staff was facilitated by AMS at City hall in late September. As a follow-up to their locational analysis, AMS met with the School Board in mid-October to discuss the Duval Early Learning Center facility and reviewed the floorplans.

AMS met with members of the Alachua County School Board on October 13, 2023 to discuss the potential use of the Duval Early Learning Academy as a site for an East Gainesville Cultural Arts Center.

A draft Best Practices and Case Study report was delivered to city staff on January 18, 2024.

On January 27, 2024, Commissioner Duncan-Walker hosted a Cultural Arts Center Empowering Communities Through Art event at the Cotton Club. Invited as a special guest were Marion Caffey, producer, Apollo Amateur Night Creator and Director, and Marshal Davis, Managing Director of Miami's African Heritage Cultural Arts Center.

City staff met with AMS on February 21, 2024 to review the final presentation and report. Presentation of the report to the City Commission is included later on in today's agenda.

Budget: \$197,287.50

Expenditures through February 29, 2024: \$120,224.41 (60.9%)

Nonprofit Capacity Building

Status: Completed

As a follow up to the City of Gainesville's ARPA Aid to Nonprofit Organizations Program, the Community Foundation of North Central Florida (Foundation) will provide capacity building and training opportunities focused on infrastructure, nonprofit governance, and grant writing principles as applicable. For those organizations that applied for the program and did not receive more than \$20,000, the Foundation has organized those from a capacity building needs perspective with specified recommendations based on those needs.

The Community Foundation of North Central Florida has fulfilled the requirements of this contract and all invoices have been paid.

Budget: \$18,677.81

Expenditures through February 29, 2024: \$18,500 (99.0%)

Strategic Connection:

- ☒ Goal 1: Equitable Community
- ☒ Goal 2: More Sustainable Community
- ☒ Goal 3: A Great Place to Live and Experience
- ☒ Goal 4: Resilient Local Economy
- ☒ Goal 5: "Best in Class" Neighbor Services

Recommendation: The City Commission: 1) decrease the budget of the Nonprofit Capacity Building completed project from \$18,677.81 to \$18,500.00 and move the remaining funding of \$177.81 to the ARPA Revenue Replacement unallocated budget line currently budgeted at \$31,931.48; 2) decrease the budget of the Personal Protective Equipment completed project from \$134,602.40 to \$100,122.38 and move the remaining funding of \$34,480.02 to the ARPA Core unallocated budget line currently budgeted at

\$20,000.00; 3) approve the creation of a new project for the Gun Violence Prevention Manager in the Core ARPA budget totaling \$250,500 and reduce City Administrative expenses by \$250,500.00; 4) approve \$51,745.00 allocated in the Violence Intervention project for the Juvenile Justice and Community Support Programs Department to Community Oriented Policing efforts managed by the Gainesville Police Department; 5) approve a reduction of \$75,000 from the Affordable Housing Down Payment Assistance Program for salary expenses for the Housing and Community Development department manager role; 6) approve a reduction of \$75,000 from the Affordable Housing Rehabilitation Program for salary expenses for the Housing and Community Development department manager role; 7) approve a reduction of \$60,000 from the Affordable Housing Land Acquisition project to cover the homeless support services expenses.